MIDDLETON CITY COUNCIL NOVEMBER 16, 2022

The Middleton City Council Meeting was called to order on November 16, 2022, at 5:33 p.m. by Mayor Steve Rule.

Roll Call:

City Council: Council President Kiser, Council Members O'Meara, Council Member Huggins and Murray were present.

Mayor Rule, City Attorney Douglas Waterman, City Administrator Ms. Crofts, Planning Official Ms. Stewart, Public Works Director Mr. Van Gilder and Deputy Clerks Ms. Reynolds and Ms. Day were present.

Pledge of Allegiance, Invocation: Jacob Panikey

Action Items

A. Approve Amended Agenda

Motion: Motion by Council President Kisser to approve the agenda as posted on November 10, 2022, at 5:00 p.m. Motion seconded by Council Member O'Meara and approved unanimously by all the board members.

Action Items:

- 1. Consent Agenda (items of routine administrative business) (Action Items)
 - a. Consider approving minutes for City Council November 2, 2022, Regular meeting.
 - b. Consider ratifying payroll for November 4, 2022, in the amount of \$ 105,718.49.
 - c. Consider approving accounts payable through November 10, 2022, in the amount of \$192,142.87.

Mayor Rule called the items and Council President Kisser stated he had reviewed the accounts payable. No questions by Council.

Motion: Motioned by Council President Kisser to approve Consent Agenda Items 1 a-c. Motion seconded by Council Member O'Meara.

2. Consider Pre-Approval of a beer and wine license for The Chapp "pending approval" from state and county beer and wine license. – Ms. Kenyon

Mayor Rule called the item and Ms. Kenyon gave her presentation along with her husband Mr. Kenyon.

Ms. Croft advised council and the Kenyon's that the license will be a general renewal process and it will be a prorated fee. On the condition of the State and County license are approved

Motion: Motioned by Council President Kisser to approve Pre-Approval of a beer and wine license for The Chapp "pending approval" from state and county beer and wine license. Motion seconded by Council Member O'Meara and approved unanimously.

3. Consider approving Middleton Chamber of Commerce Christmas parade on December 10, 2022. – Ms. Crofts

Mayor Rule called item and Ms. Crofts presented item asking for fee's to be waived and Chamber of Commerce has been working closely with the Police department and Public Works for the parade route.

Motion: Motioned by Council President Kisser to approve and waive fees for the Middleton Chamber of Commerce Christmas parade on December 10, 2022. Motion seconded by Council Member Huggins and approved unanimously.

Consider approving Precision Engineering – Construction Support - P22-01 SH44 & Hartley Intersection – Engineering support during construction of the Hartley & SH44 traffic signal, not to exceed \$11,320 – Mr. VanGilder

Mayor Rule called item and Public Works Director Mr. Van Gilder presented asking to approve Precision Engineering to help with construction support for P22-01 SH44 & Hartley Intersection not to exceed \$11,320.

Motion: Motioned by Council President Kisser to Approve Precision Engineering – Construction Support - P22-01 SH44 & Hartley Intersection – Engineering support during construction of the Hartley & SH44 traffic signal, not to exceed \$11,320. Motion seconded by Council Member O'Meara and approved unanimously.

Consider approving Precision Engineering – Construction Support - P22-01 Sawtooth Roundabout –Engineering support during construction of the Roundabout at the intersection of Sawtooth Drive and Middleton Rd., not to exceed \$11,700. – Mr. VanGilder

Mayor Rule called item and Public Works Director Mr. Van Gilder presented asking to approve Precision Engineering – Construction Support - P22-01 Sawtooth Roundabout not to exceed \$11,700.

Ms. Crofts stated that Mr. VanGilder and Mr. Bebeau is conducting the management of the projects and will save the city over \$100,000 by doing the management in house with these projects.

Motion: Motioned by Council President Kisser to Approve Precision Engineering – Construction Support - P22-01 Sawtooth Roundabout –Engineering support during construction of the Roundabout at the intersection of Sawtooth Drive and Middleton Rd., not to exceed \$11,700. Motion seconded by Council Member O'Meara and approved unanimously.

6. Consider approving the Final Plat for West Highlands Ranch #17. – Ms. Stewart

Mayor Rule called item and Ms. Stewart presented Final Plat for West Highlands Ranch# 17 and requesting approval of the project.

Motion: Motioned by Council President Kisser to Approve Final Plat for West Highlands Ranch #17. Motion seconded by Council Member Huggins and approved unanimously.

7. Consider approving Final Plat for Fountain Springs Subdivision (aka Lakes at Telaga Phase 2). – Ms. Stewart

Mayor Rule called item and Ms. Stewart asked to table consideration until city has received check for payment.

Doug Waterman advised City Council to not put back on agenda until payment has been received.

 Public Hearing (Continued from 11-2-2022): Application by Patrick Connor/Hubble Homes for preliminary plat and development agreement modification/termination with respect to the Waterford East Subdivision located at 0 Foothills Road (Tax Parcel Nos. R338540 & R33854011). The proposed preliminary plat consists of 164 single family home lots, 14 common lots, and 6 private lane lots on approximately 61 acres of vacant land zoned City R-3 (Single-Family Residential). – Ms. Stewart

Mayor Rule opened public hearing at 5:53 p.m.

Mayor Rule called item and Planning Official Ms. Stewart presented power point of Waterford East Subdivision and entered (Exhibit H) late letter.

Council asked questions and Ms. Stewart responded regarding development agreement, termination and R-3code.

Mayor Rule asked City Attorney Doug Waterman to clarify the concept of a "taking."

Applicant Mr. Connor presented Waterford East and spoke of the homes, green space, and residential pathways. (Exhibit 2).

Council asked questions and Mr. Conner answered regarding fencing, pathway, and maintenance along the slough.

Mayor Rule opened for public comment at 6:38 p.m.

Jerry Enos: Asked for clarification for buffer space, rezoning property, stub road and location, and who's liability is it for the slough.

David Richard: Had questions regarding zoning and stub road.

Janet Gibson: Has concerns about the playground and slough.

Mike Graefe: Asked what the minimum square footage per lot and the smallest lot is.

Mayor Rule called for a brief break at 6:50 p.m. Meeting was resumed at 6:58 p.m.

Applicant Rebuttal: Mr. Connor spoke regarding the development agreement, safety of

the slough, green space requirements and lot size meets the min 8,000 sq ft per city code.

Discussion by council.

Motion: Motioned by Council Present Kisser to Approve Application Hubble Homes for preliminary plat and development agreement modification/termination with respect to the Waterford East Subdivision with all conditions listed in the staff report. Motion seconded by Council Member Huggins.

Roll Call: Kiser – Yes, Huggins – Yes, Murray – Yes, O'Meara – Yes. Approved unanimous.

 Public Hearing: Application by Adam Capell/Toll Brothers Building Company & Nicolette Womack/Kimley-Horn Engineering for annexation and rezone, preliminary plat, and development agreement with respect to the Black Powder Subdivision located at 0 Cemetery Road, Middleton, Idaho (tax parcel no., R38207). The annexation involves 40.28 acres of vacant land currently zoned County "Agricultural." Applicants are requesting a rezone to R-3 (single family residential). The preliminary plat includes 105 single family home lots and 17 common lots. – Ms. Stewart

Mayor Rule called item and Ms. Stewart asked to continue to December 7, 2022. Ms. Stewart advised that that they are having to recalculate some items.

Motion: Council President motioned to continue Application by Adam Capell/Toll Brothers Building Company & Nicolette Womack/Kimley-Horn Engineering for annexation and rezone, preliminary plat, and development agreement with respect to the Black Powder Subdivision to December 7, 2022, at 5:30 p.m. Motion seconded by council member Huggins.

Roll Call: Kiser – Yes, Huggins – Yes, Murray – Yes, O'Meara – Yes. Approved unanimous.

Public Comments

Jim Taylor: Thanked City Council for letting them put up their sign.

Mike Graefe: What are the criteria for lots.

Mayor and Council Comments

Mayor reported on being invited to Forge School to judge Thanksgiving doors and they are doing a great job. Walk ability – crews are cleaning north of Crane Creek and cleaning Mill slough. He also reported the results of the election for the residents along Can-Ada and Kingsbury Rd regarding the Middleton impact area vs. Star impact area went to Star.

Council Members, Ms. Crofts and Mayor Rule discussed the need a Comprehensive Plan update specifically focused on zoning and financial implications.

Motion by Council President Kisser to go into Executive Session. Motion seconded by Council Member O'Meara and approved unanimously by roll call vote.

Roll Call: Kiser - Yes, Huggins - Yes, Murray - Yes, O'Meara - Yes.

Executive Session pursuant to Idaho Code and possible decision(s) to follow: 74-206(1)(f) Potential or pending litigation

Mayor Rule called Executive Session at 7:49 p.m.

Discussion was had, no decisions were made.

Executive Session ended at 8:05 p.m.

Adjourn: Mayor Rule adjourned the city council meeting at 8:05 p.m.

Steve Rule, Mayor

ATTEST:

Amber Day, Deputy Clerk Minutes Approved: November 30, 2022



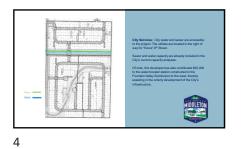
EXHIBIT "1"











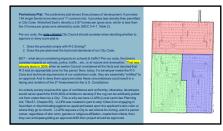








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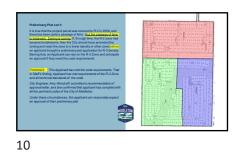
















EXHIBIT "H"

En Hibit "H"

WAtuped East

November 8, 2022

Middleton City Council:

This letter is not to intended to deny the property owner the right to develop their property, but some suggestions to make future developments be more congruent with the surrounding agricultural land.

All the properties to the east, south and north of Waterford subdivision are agricultural. While the property my personal home sits on is zoned R-3, we have no city services (water/sewer/streetlights/curbing) and we farm the land. I, along with others surrounding the development, have cattle, horses and other livestock that will adjoin this new development. I believe what we are looking for is a happy medium for both the developer and the surrounding owners. A buffer of sorts to avoid future complaints from subdivisions (re: tractor noises, farm animal sounds/smells, etc) and to be more consistent with the "Lansing Meadows" development-R1 instead of R3.

I would hope that the City council would re-read the 2006 "Paradise Valley" Development agreement and see that in the second paragraph, it states the land is currently zoned Ag and, upon default (or termination), the property would "revert back to its original zoning" (see section 5.2 of the Paradise Valley DA). I have not seen any rezoning requests from Hubble or CBH regarding this property that used to be called "Paradise Valley ''. This is also mentioned in Idaho Code 67-5411A as well as Middleton Code 5-2-6.

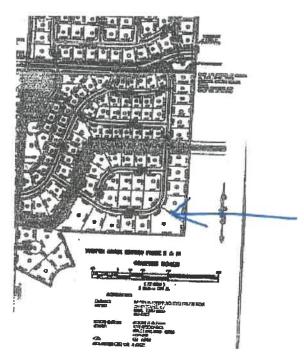
For Recording Persposes Too Not Write Above This Line DEVELOPMENT AGREEMENT PADDISE VALLEY This Development Agreement seated into by and between the City of Middleton, a municipal corporation in the State of Idabo, howtunkter referred to as "City", and Richard M Phillips and Staci Phillips Trans, whose address is 210 Murry Street, Boild And Phillips and Staci Phillips Trans, whose address is 210 Murry Street, Boild (Jaho ST/H, the owner of the rask projecty described herein and applicant(s) for ARADISE VALLEY SUBJUYISION, hereinder referred to as "Developer". WHEREAS, the Developer has expliced to the City for a zone change to R-3 for the Developments of the property described herein and Incorporated by includes approximately 256 acres of readminial uses. The Physical Machine The Development as enclosed a concept place which is statisched herein as Ekbibli 2. WEIREAS, the City, pursuant to Societon 67-65114 Murry and Acc

C¹

52 The execution of this Development Agreement and the written commitments contained here is shall be deemed written consent to change the source of the Property to its price designation upon failure of the conditions imposed upon Developer by this Development Agreement.

5.3 Remotion and Smerific Performance. In addition to the remotion

Furthermore, Ms. Cox has requested the road, Tullamore Ave, not be cut off at her backyard. If the Council would look at the original plat in 2006 for "Paradise Valley" there was not a road that stubbed to Whisper Creek at all. Why would it need to be done now "for future developments". In 16 years, there hasn't been any "future development" in Whisper Creek so why consider it now.



Part of the reason that the Planning and Zoning commission was skeptical about future developments of this nature, is the infrastructure surrounding these properties. I believe they were waiting for an ITD traffic study prior to recommending ANY plats in the area, to better understand how all this growth will affect the citizens of this town. Middleton desperately needs a bypass, which, if developed, could negate (or at least reduce) the need for a huge Lansing/Duff and Highway 44 intersection.

Please also refer to Mr. McGhees statement regarding the School District. The city has, on numerous occasions, tried to get a bond passed to expand the school system and it keeps failing. A few suggestions for remedies to this was a year-round school schedule and/or Zoom classes. That is not a suitable resolution to the overcrowding. There needs to be more schools built as the population is increasing by this magnitude (not just with this development but with ALL developments).

Why can't these developments step up and build a neighborhood that enhances the open rural character of our area, rather than degrade it with density that doesn't fit? If the city insists on letting these developments continue, then the City of Middleton desperately needs to consider a bypass which if developed, could negate, or at least reduce the need for a huge Lansing/Duff and Hwy 44 intersection

We respectfully request that the City Council table this development until the infrastructure needed to accommodate the traffic and tax burdens are actual and predictable, not speculative. As well as consider the neighboring property owners' concerns regarding a harmonious transition from Agricultural to R3, which could include some R1 on the exterior portions of this plat.

Signed,

Opal Farnham 9499 Foothill Rd, Middleton, ID

EXHIBIT "2"

City of Middleton City Council November 16, 2022



This application is requesting approval of:

- 1. Preliminary Plat (164 SF lots)
- 2. Development Agreement Modification/Termination



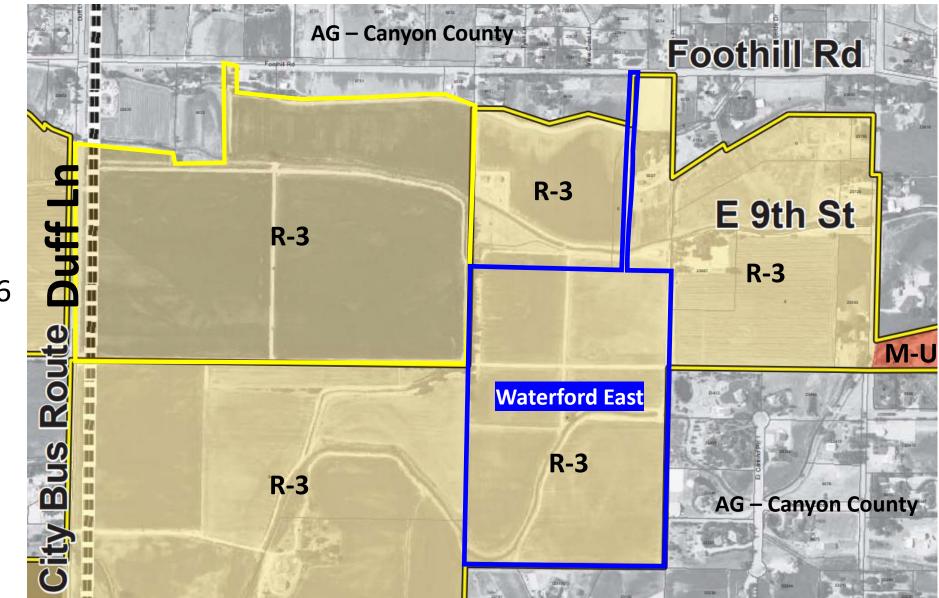
- 1. Vicinity Map
- 2. Zoning Map
- 3. Preliminary Plat
- 4. Housing Product
- 5. Amenities
- 6. Development Agreement Termination
- 7. Road Investment
- 8. "To-and-Through"
- 9. Conclusion



WATERFORD EAST – Location in Northeast Middleton



Zoning Map



Annexed & Zoned in 2006

WATERFORD EAST & WATERFORD



Waterford East Preliminary Plat

PRELIMINARY PLAT DATA

SITE DATA

SIL DAIA		
PROPOSED ZONING COMPREHENSIVE PLAN DESIGNATION	R–3 RESIDENTIAL	C C <thc< th=""> <thc< th=""> <thc< th=""> <thc< th=""></thc<></thc<></thc<></thc<>
AREA CALCULATIONS RESIDENTIAL BUILDABLE LOT AREA COMMON AREA COMMON DRIVE AREA ROW TOTAL AREA OF SITE	33.54 ACRES 12.33 ACRES 0.42 ACRES 14.76 ACRES 61.05 ACRES	Image: Normal base Image:
OVERALL LOT DATA		
SINGLE FAMILY RESIDENTIAL LOTS COMMON LOTS COMMON DRIVE LOTS TOTAL LOTS	164 14 6 187	
MINIMUM PROPERTY SIZE AVERAGE PROPERTY SIZE	8,000 SQ. FT. 8,918 SQ. FT.	
GROSS DENSITY NET DENSITY	2.69 UNITS/ACRE 3.54 UNITS/ACRE	
PHASE 1 LOT DATA		
SINGLE FAMILY RESIDENTIAL LOTS COMMON LOTS COMMON DRIVE LOTS TOTAL LOTS	60 8 1 69	
PHASE 2 LOT DATA		
SINGLE FAMILY RESIDENTIAL LOTS COMMON LOTS COMMON DRIVE LOTS TOTAL LOTS	50 5 3 58	
PHASE 3 LOT DATA		

	SINGLE F	AMILY	RESIDENTIAL	LOTS
	COMMON	LOTS		
	COMMON	DRIVE	LOTS	
TOTAL	LOTS			

Housing Product for 75' Wide Lots















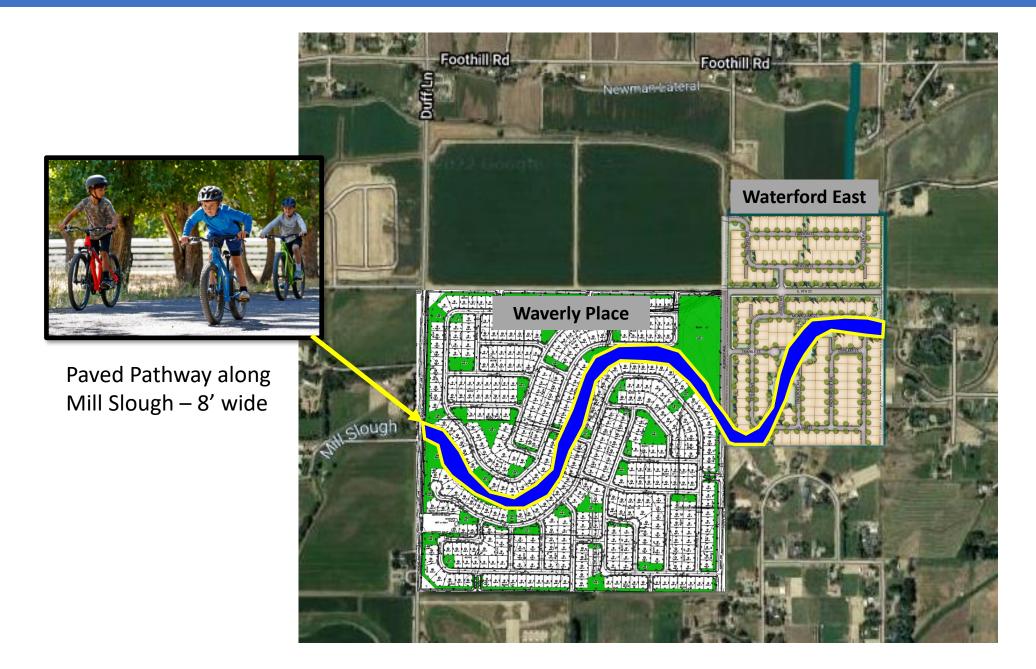




Waterford East Amenities



Mill Slough 8 Foot Pathway

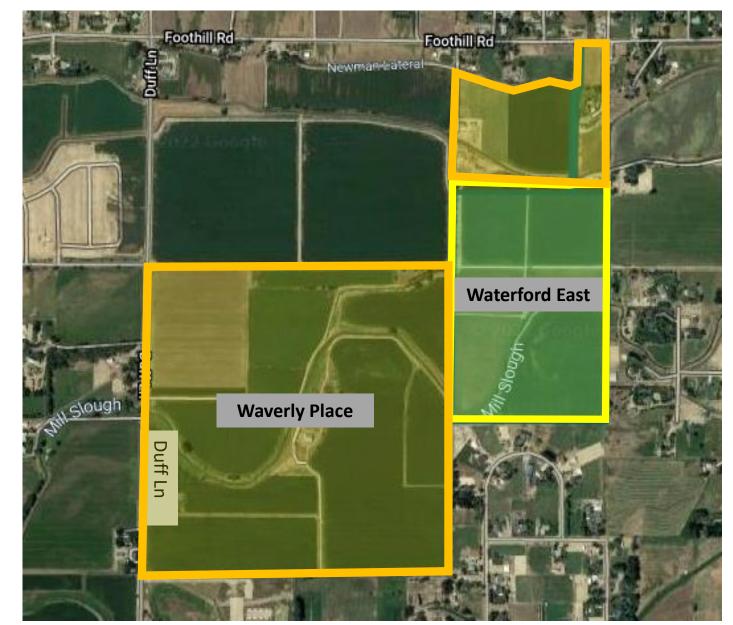


Waterford East – Development Agreement Termination

Area shown was once part of the Paradise Valley Subdivision (2006). It was never built. Since then, Paradise Valley has been broken up into 2 separate projects.

The R-3 Zoning is intact, but the DA has conflicting details compared to today's code (ie: smaller setbacks and no required greenspace).

New projects can have specific conditions of approval for each project.



The DA permits City Council to terminate the DA as long as the proposed preliminary plat is still in line with R-3 Zone.

SUBDIVISION: Waterford East Pro-Rata Share aNALYSIS - TIS DATED 2/17/2022 - 2030 Build-out year						
Intersection	Improvement planned	Cost Estimate	<tif eligible=""></tif>	Allowed Cost	Impact %	Pro-rata Share Due
Purple Sage & Duff Lane	Single Lane RAB (Mid-Star CIP)	\$1,800,000	\$1,728,000	\$72,000	0.01	\$720
Purple Sage & Lansing Lane	Single Lane RAB (Mid Star CIP)	\$2,400,000	\$2,304,000	\$96,000	0.014	\$1,344
9th Street and Duff Lane	Single Lane RAB (Mid Star - pg. 28)	\$2,000,000	\$0	\$2,000,000	0.056	\$112,000
9th Street & Lansing Lane	No RAB or Traffic Light Planned	\$0	\$0	\$0	0.121	\$0
Cornell Street & Duff Lane	RAB (Mid Star - pg. 28	\$2,000,000	\$0	\$2,000,000	0.055	\$110,000
N. Middleton Rd & SH 44	Traffic Signal (Mid-Star CIP)	\$962,500	\$0	\$962,500	0.022	\$21,175
Duff Lane & SH 44	Traffic Signal (Mid-Star CIP)	\$962,500	\$742,750	\$219,750	0.026	\$5,714
Lansing Lane & SH44	Traffic Signal (Mid-Star CIP)	\$1,262,500	\$0	\$1,262,500	0.03	\$37,875

Middleton Intersection Mitigation

Fees: \$288,828 due at Phase 1 Final Plat

Mid-Star Service Area Impact Fees: \$5,050 per lot = \$828,200

<u>TOTAL: \$1,117,028</u>

TOTAL \$288,828

R E	NGINEERING, INC.	Traffic Impact Study Waterford East Subdivision - Middleton, Idaho
7.2	The estimated site traffic generated by Waterford East total traffic are as follows:	Subdivision as a percentage of the 2030 horizon year
	Purple Sage Road and Duff Lane intersection :	AM Peak = 0.9%, PM Peak = 1.0%
	Purple Sage Road and Lansing Lane intersection :	AM Peak = 0.8%, PM Peak = 1.4%
	9 th Street and Duff Lane intersection :	AM Peak = 5.7%, PM Peak = 5.6%
	9th Street and Lansing Lane intersection :	AM Peak = 13.3%, PM Peak = 12.1%
	Cornell Street and Duff Lane intersection :	AM Peak = 5.3%, PM Peak = 5.5%
	N Middleton Road and SH 44 intersection :	AM Peak = 1.8%, PM Peak = 2.2%
	Duff Lane and SH 44 intersection :	AM Peak = 2.2%, PM Peak = 2.6%
	Lansing Lane and SH 44 intersection :	AM Peak = 2.5%, PM Peak = 3.0%

We used the lowest Horizon Year, which was 2030, and we referred to the cost estimates set forth in the Mid-Star Transportation CIP. Your pro-rata precentages were not applied to any TIF Eligible costs set forth in the Mid-Star CIP because those costs will be covered by your \$5,050 Transportation Impact Fee paid at Building Permit issuance. The Pro-Rata fee under MCC 5-4-3 is applied against only costs that are "not TIF eligible" in the Mid Star CIP. That ensures there is no duplication of fees.

To-and-Through and Irrigation Planning

Drainage District #2 Irrigation Facilities will be tiled (piped underground) and the prescribed easements will be reduced by half.

Backyard fencing will be placed along the property lines. DD#2 easement may extend into backyards if needed.

Delivery of irrigation water will not be impeded



"Panhandle" is part of the property and will stay as-is. Access easements will stay in place, guaranteeing access to adjacent properties

Stubbing of public facilities to adjacent properties is required per Middleton City Code at the City Engineer recommended location.

Stub street will be blocked by 6' fence, restricting any access from subdivision to Cox property.



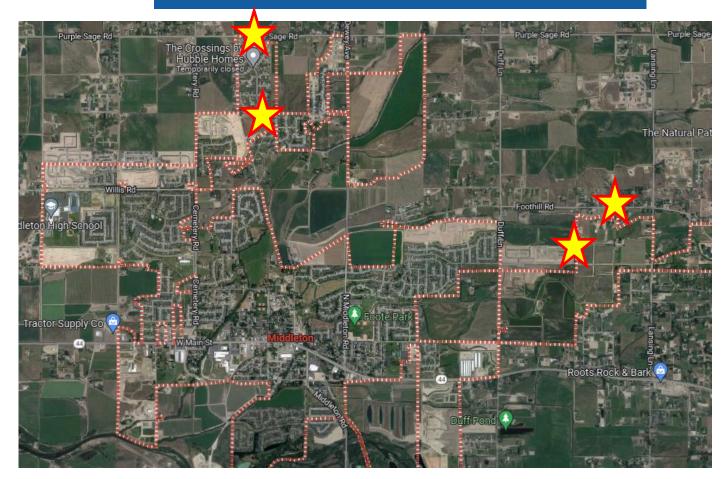
School Bond Support

- Advertise VOTE YES on property corners
 - Purple Sage & Crossing Rd
 - Crossing Rd and Meadow Park Dr
 - Duff & 9th St
 - Foothill Rd near Lansing
- Get the word out through HOA mailers
- Support state legislation for Public School Facility funding

VOTE YES

Our Students, Our Future

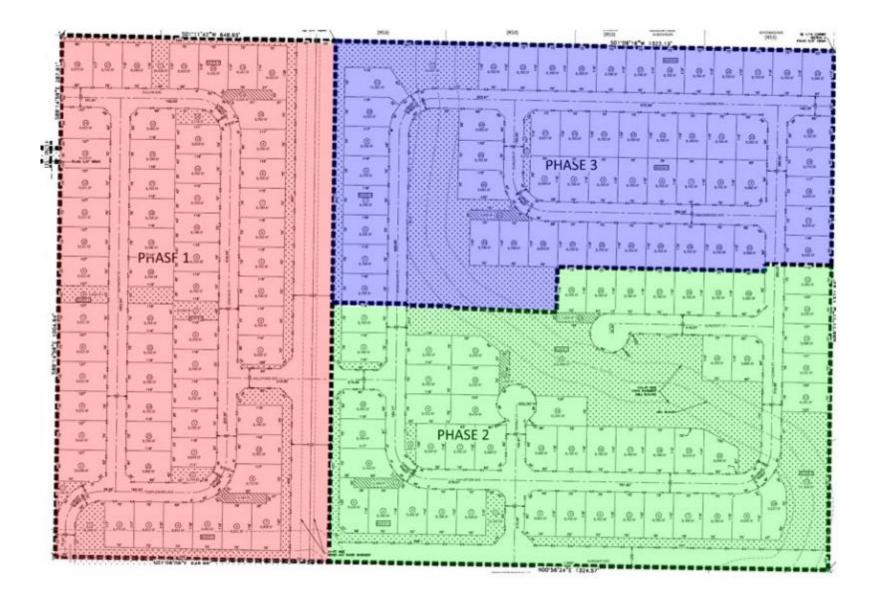
✓ SCHOOL BOND



- This application is requesting approval of:
- 1. Preliminary Plat (full compliance with R-3 Zone)
- 2. Development Agreement Modification/Termination



PHASING PLAN





8) Application by Patric Connor/Hubble Homes preliminary plat and development agreement modification/termination with respect to the Waterford East

November 16, 2022 - City Council - Public Hearing Please check Infavor Opposed Neutral Testity Name Address Phone or Email 23024 BUSKIRK 208-266-1548 JErry ENOS DAVID Richard 1 23161 Buskirk DA 2082498020 2 Lish Dichad 23161Buskillon 541519 6955 \mathcal{D} 3 1018 N WEDD WAY H301 8187519305 ANIR. 4 945 Harnest 818 929 3549 MINE 6RAEFE 1889 & IDGE WAY 208-527-6227 5 6 -7 8 9



Public Comment Sign In

City Council - November 16, 2022

	Name	Address	Phone or Email	Topic/Agenda Item #
1	Jem Tayloo	1052 Triumphim. 1889 RIDGE WAY 1018 N. WEDD WAY HSDI	209-602-8994	5igns
2	MIKE GRAFFE	1889 RIDGE WA	208-577-127	*
3	Ani R.	1018 N. WEDD WAY H301	818 751 9301	
4				
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) Application by Adam Capell/Toll Brothers Building Company & Nicolette Womack/Kimley-Horn Engineering for annexation and rezone, preliminary plat, and development agreement with respect to the Black Powder Subdivision located at 0 Cemetery Road

November 16, 2022 - City Council - Public Hearing

MIDDLETON

Please check

	Name	Address	Phone or Email	IN FOUND NEUTRON OPPOSED LESSING
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6		1012	Je	
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9	Jim Taylor	1052 Triningh Drive	208-60289924	