#### MIDDLETON CITY PLANNING AND ZONING COMMISSION MINUTES SEPTEMBER 12, 2022

**Pledge of Allegiance, Roll Call & Call to Order:** The September 12, 2022, Planning and Zoning Commission Meeting was called to order by Vice Chairman Summers at 5:38 p.m. Commissioners Crofts, Christiansen and Tremble were present. Chairman Waltemate was absent. Planning & Zoning Official, Roberta Stewart and Planning Deputy Clerk, Jennica Reynolds and City Attorney Taylor Yett were also present.

#### Information Items

#### 1. Middleton School District #134 status and information. – Superintendent Marc Gee.

Superintendent Gee gave a presentation on Middleton School District #134 enrollment numbers and how they are planning to address population growth.

Information was shared. No decisions or action was taken.

#### Action Items:

- 1. Consent Agenda (items of routine administrative business)
  - a. Consider approving August 8, 2022, regular meeting minutes.
  - b. Consider approving FCR for Hidden Mill Subdivision Preliminary Plat

**Motion:** Motion by Commissioner Tremble to approve the consent agenda items 1a & b. Motion seconded by Commissioner Christiansen and passed unanimously.

#### 2. Design Review -- Middleton Self Storage -- Jennica Reynolds

Planning Staff – Jennica Reynolds presented the Design Review application for Middleton Self Storage. The initial design review had been approved in 2019. According to MCC design review is valid for only 12 months, thus the re-application.

**Motion:** Motion by Commissioner Christiansen to approve the Design Review for Middleton Self Storage with the conditions of approval set forth in the Staff Report from September 9, 2019. Motion seconded by Commissioner Tremble and passed unanimously.

3. Public Hearing: Application by Adam Capell/Toll Brothers Building Company & Nicolette Womack/Kimley-Horn Engineering for annexation and rezone, preliminary plat, and development agreement with respect to the Black Powder Subdivision located at 0 Cemetery Road, Middleton, Idaho (tax parcel no., R38207). The annexation involves 40.28 acres of vacant land currently zoned County "Agricultural." Applicants are requesting a rezone to R-3 (single family residential). The preliminary plat includes 105 single family home lots and 17 common lots. – Roberta Stewart

Vice Chairman Summers opened the public hearing at 6:05 p.m.

City Planner Stewart presented a PowerPoint presentation of the Staff Report (Exhibit 1)

Ms. Stewart answered Commissioner questions regarding the Traffic Impact Study that will be complete early 2023.

Applicant Representative Nicolette Womack – Kimley-Horn presented a slide show detailing the Black Powder Subdivision. (Exhibit 2)

Ms. Womack and Ms. Stewart answered Commissioners questions regarding: the power poles in the right of way, pathways and pro-rata traffic fees and School District.

Vice Chairman Summers opened the public testimony at 6:59 p.m.

Nathan Hilkey: In Favor- Even if the property is not annexed it will be developed and the unincorporated County residents will use all the parks, roads and concerned about power poles. They were just moved. He wants to make sure developers pay their fair share.

Applicant Rebuttal: Jeff Bowers – Applicant Representative – Toll Brothers does have a history of paying their fair share. They have paid \$350,000 towards SH44/Cemetery Rd intersection. They will also pay the Mid/Star CIP traffic impact fee. Currently the TIS does not address pro-rata share.

Vice Chairman Summers closed the public testimony at 7:06 p.m.

Discussion by Commissioners regarding the traffic concerns and waiting for the City Traffic Study to be completed in 2023. Then look at the development.

**Motion:** Motion by Commissioner Christiansen to recommend for denial to City Council an Application by Adam Capell/Toll Brothers Building Company & Nicolette Womack/Kimley-Horn Engineering for annexation and rezone, preliminary plat, and development agreement with respect to the Black Powder Subdivision siting lack of information from the City Traffic Study to be completed 2023. Motion seconded by Commissioner Tremble. Motion approved by a 3-1 vote. Christiansen, Crofts, Tremble – Yes. Summers – No.

Vice Chairman Summers closed the public hearing at 7:16 p.m.

Vice Chairman Summers called for a brief recess at 7:16 p.m. The meeting resumed at 7:28 p.m.

4. Public Hearing: Application by Patrick Connor/Hubble Homes for preliminary plat and development agreement termination with respect to the Waterford East Subdivision located at 0 Foothills Road (Tax Parcel Nos. R338540 & R33854011). The proposed preliminary plat consists of 164 single family home lots, 14 common lots, and 6 private lane lots on approximately 61 acres of vacant land zoned R-3 (Single-Family Residential). – Roberta Stewart

Vice Chairman Summers opened the public hearing at 7:29 p.m.

City Planner Stewart presented a PowerPoint presentation of the Staff Report (Exhibit 3) She introduced comment letter from the Richards received late and Exhibit F of the Staff Report into the record.

Ms. Stewart answered questions regarding prior annexation for this development and surrounding developments, preliminary plat compliance with city code and proposed stub roads.

Vice Chairman Summers opened public testimony at 7:51 p.m.

Applicant Patrick Connor – Hubble Homes presented a slide show detailing the proposed Waterford East Subdivision. (Exhibit 4)

Mr. Connor answered questions from the Commissioners about possible ways to work with the school districts in the area to promote the funding of schools.

Kasey Strohmeyer: Concerned about Middleton Mill Ditch and future plans for 9th Street.

Roberta Stewart: Maps are found on the City website. 9th Street is planned as a collector road and will move traffic.

*Kristi Cox:* Concerned about the stub road that connects to the middleton of her lot. Wants it to go away.

Mikell Bartell: Concerned about traffic.

John Syme: Concerned about traffic.

Jerry Enos: Concerned about stub road and possible increase of traffic.

*Ken Pahlas:* Wants to see help from developers to promote school districts and bonds. Concerned about stub road. Happy to see habitat preserved.

*Bruce Bayne:* Concerned about the weeds he has had to deal with. Wants a stub road to his property. Concerned about irrigation/floodwater, as well as double story homes abutting his property.

Applicant Rebuttal: Patrick Connor:

- City's pathway plan is to have access to slough. They are open to discussing safety fencing by the park.
- Stub roads are required by City for to and through access and utility access. They will provide fencing across stub road to prevent people accessing the Cox property.
- Doesn't make sense to require single family housing when the properties abut large fields.
- There was a problem with the weeds, but once they were made known to the developer, they have been taken care of within a week.
- There is a 15 ft access easement for the drainage district on the plat.

*Commissioner Christiansen:* City cannot demand they build only single-story homes. But perhaps the builder could look into it.

Mr. Connor: We want to be good neighbors and we can have conversations off-line.

Vice Chairman Summers closed public testimony at 8:38 p.m.

Discussion by Commissioners of stub road.

Summers stated that the plat meets City code, the property is already annexed and zoned. There is no reason to deny the application.

**Motion:** Motion by Commissioner Christiansen to recommend for approval to City Council the application by Patrick Connor/Hubble Homes for preliminary plat and development agreement termination with respect to the Waterford East Subdivision. Motion seconded by

Vice Chairman Summers. Vote: TIE 2:2 Christiansen, Summers – Yes Crofts, Tremble – No. Crofts said it doesn't feel right. Tremble denied based on the traffic and the Commission's decision of the previous application. Application is recommended for denial due to a tie vote.

Vice Chairman Summers closed the public hearing at 8:48 p.m.

#### Public Comments, Commission and Staff Comments

*Kristi Cox* – Asked about the timeline for this application to go to City Council. *Mikel Bartol* – Wants to see the City and County collaborate together. *Ken Pahlas* – The City Planner should not advise the commission. *Jerry Enos* – Wants to see larger lots in the city.

Adjourn: Vice Chairman Summers adjourned the meeting at 8:58 p.m.

Heidal Summers, Vice Chairman

Jennica Reynolds

TEST: Jennica Reynolds Deputy Clerk, Planning

Approved: November 14, 2022



# Exhibit "1"





































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## Exhibit "2"







































Street Sections	5





## Exhibit "3"











































WAterfurd EAST-Exhibit

From:	David and Lisa
To:	Roberta Stewart
Subject:	Public Hearing Comments: Parcel R338540 &R33854011
Date:	Monday, September 12, 2022 3:15:31 PM

Hi Roberta,

I am writing in response to the Public Hearing notice received for Parcels R338540 & R3854011.

Regarding the layout, we are concerned with the density backing up to adjacent houses as it is significantly different from the existing homes. I believe all that border the project would appreciate a lower density on the affected perimeter to keep some consistency with current surroundings.

Additionally, are there green space requirements in Middleton developments and does this layout meet those requirements? Typically there are gathering areas for communities that create a sense of connection within the subdivision. Is the required canal setbacks being met and is this qualified greenspace?

Thank you!

David & Lisa Richard 23161 Buskirk Dr. Middleton, ID 83644

David-208-249-8020 Lisa 541-519-6958

## Exhibit "4"

City of Middleton Planning and Zoning Commission September 12, 2022



This application is requesting approval of:

- 1. Preliminary Plat (164 SF lots)
- 2. Development Agreement Modification/Termination



- 1. Vicinity Map
- 2. Zoning Map
- 3. Preliminary Plat
- 4. Housing Product
- 5. Amenities
- 6. Development Agreement Termination
- 7. Conclusion



#### WATERFORD EAST – Location in Northeast Middleton



#### Zoning Map



#### WATERFORD EAST & WATERFORD



#### Waterford East Preliminary Plat

#### PRELIMINARY PLAT DATA

#### SITE DATA

SIL DAIA		
PROPOSED ZONING COMPREHENSIVE PLAN DESIGNATION	R–3 RESIDENTIAL	C         C <thc< th=""> <thc< th=""> <thc< th=""> <thc< th=""></thc<></thc<></thc<></thc<>
AREA CALCULATIONS RESIDENTIAL BUILDABLE LOT AREA COMMON AREA COMMON DRIVE AREA ROW TOTAL AREA OF SITE	33.54 ACRES 12.33 ACRES 0.42 ACRES 14.76 ACRES 61.05 ACRES	Image: Normal base         Image:
OVERALL LOT DATA		
SINGLE FAMILY RESIDENTIAL LOTS COMMON LOTS COMMON DRIVE LOTS TOTAL LOTS	164 14 6 187	
MINIMUM PROPERTY SIZE AVERAGE PROPERTY SIZE	8,000 SQ. FT. 8,918 SQ. FT.	
GROSS DENSITY NET DENSITY	2.69 UNITS/ACRE 3.54 UNITS/ACRE	
PHASE 1 LOT DATA		
SINGLE FAMILY RESIDENTIAL LOTS COMMON LOTS COMMON DRIVE LOTS TOTAL LOTS	60 8 1 69	
PHASE 2 LOT DATA		
SINGLE FAMILY RESIDENTIAL LOTS COMMON LOTS COMMON DRIVE LOTS TOTAL LOTS	50 5 3 58	
PHASE 3 LOT DATA		

	SINGLE F	AMILY	RESIDENTIAL	LOTS
	COMMON	LOTS		
	COMMON	DRIVE	LOTS	
TOTAL	LOTS			

#### Housing Product for 75' Wide Lots



















#### Waterford East Amenities



#### Waterford East – Development Agreement Termination

Area shown was once part of Paradise Valley Subdivision (2006). Since then has been broken up into 3 separate projects, each with the own separate Development Agreement.

New Development Agreements should be catered to each project specifically.



	SUBDIVISION: Waterford EastPro-Rata S	hare aNALYSIS - TIS DATE	D 2/17/2022 - 2030 Bu	ild-out year		
Intersection	Improvement planned	Cost Estimate	<tif eligible=""></tif>	Allowed Cost	Impact %	Pro-rata Share Due
Purple Sage & Duff Lane	Single Lane RAB (Mid-Star CIP)	\$1,800,000	\$1,728,000	\$72,000	0.01	\$720
Purple Sage & Lansing Lane	Single Lane RAB (Mid Star CIP)	\$2,400,000	\$2,304,000	\$96,000	0.014	\$1,344
9th Street and Duff Lane	Single Lane RAB (Mid Star - pg. 28)	\$2,000,000	\$0	\$2,000,000	0.056	\$112,000
9th Street & Lansing Lane	No RAB or Traffic Light Planned	\$0	\$0	\$0	0.121	\$0
Cornell Street & Duff Lane	RAB (Mid Star - pg. 28	\$2,000,000	\$0	\$2,000,000	0.055	\$110,000
N. Middleton Rd & SH 44	Traffic Signal (Mid-Star CIP)	\$962,500	\$0	\$962,500	0.022	\$21,175
Duff Lane & SH 44	Traffic Signal (Mid-Star CIP)	\$962,500	\$742,750	\$219,750	0.026	\$5,714
Lansing Lane & SH44	Traffic Signal (Mid-Star CIP)	\$1,262,500	\$0	\$1,262,500	0.03	\$37,875

Middleton Intersection Mitigation

**Fees**: \$288,828 due at Phase 1 Final Plat

#### **Mid-Star Service Area Impact Fees**: \$5,050 per lot = \$828,200

<u>TOTAL: \$1,117,028</u>

TOTAL \$288,828

R E	NGINEERING, INC.	Traffic Impact Study Waterford East Subdivision - Middleton, Idaho
7.2	The estimated site traffic generated by Waterford East total traffic are as follows:	Subdivision as a percentage of the 2030 horizon year
	Purple Sage Road and Duff Lane intersection :	AM Peak = 0.9%, PM Peak = 1.0%
	Purple Sage Road and Lansing Lane intersection :	AM Peak = 0.8%, PM Peak = 1.4%
	9 <sup>th</sup> Street and Duff Lane intersection :	AM Peak = 5.7%, PM Peak = 5.6%
	9th Street and Lansing Lane intersection :	AM Peak = 13.3%, PM Peak = 12.1%
	Cornell Street and Duff Lane intersection :	AM Peak = 5.3%, PM Peak = 5.5%
	N Middleton Road and SH 44 intersection :	AM Peak = 1.8%, PM Peak = 2.2%
	Duff Lane and SH 44 intersection :	AM Peak = 2.2%, PM Peak = 2.6%
	Lansing Lane and SH 44 intersection :	AM Peak = 2.5%, PM Peak = 3.0%

We used the lowest Horizon Year, which was 2030, and we referred to the cost estimates set forth in the Mid-Star Transportation CIP. Your pro-rata precentages were not applied to any TIF Eligible costs set forth in the Mid-Star CIP because those costs will be covered by your \$5,050 Transportation Impact Fee paid at Building Permit issuance. The Pro-Rata fee under MCC 5-4-3 is applied against only costs that are "not TIF eligible" in the Mid Star CIP. That ensures there is no duplication of fees.





# 4) Waterford East - Preliminary Plat & DA Temination

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Massie Strohmeyer	26525 middleton Rd middleton, ID 83644	208-409-7064	~ ~
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- Erry Erros	MANNERS TRANC	923-879~1213	$\overline{}$
Christine Spears Blung	n Dd.		
V Hen Pahles	- E	2068990112	
Dale Sanger	9409 Esothill Rd. Wirdletn, 83694	208407-7028	



# **Public Comment**

September 12, 2022 - Planning & Zoning Meeting

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