

2023 ANNUAL REPORT MIDDLETON URBAN RENEWAL AGENCY

Pursuant to Idaho Code § 50-2006(5)(c), an urban renewal agency is required to file with the local governing body and the Idaho State Controller, on or before March 31 of each year, a report of its activities for the preceding calendar year, which shall include certain financial information, specifically the fiscal year 2022 audit and the fiscal year 2023 budget. An urban renewal agency's fiscal year commences October 1 and ends September 30.

Pursuant to Idaho Code § 67-450B, an urban renewal agency is required to prepare certain audited financial statements as described in that section depending on the agency's overall expenditures. Agencies with expenditures that do not exceed \$150,000 have no audit requirements. Even though the Middleton Urban Renewal Agency's (the "Agency") annual expenditures did not exceed \$150,000, the Agency did authorize an audit of its financial statements for fiscal year ending September 30, 2022, which audit was completed and received by the Agency in the spring of 2023. A copy of the Agency's 2022 audited financial statements are attached hereto as **Exhibit 1**. The fiscal year 2022 audit was uploaded to the Local Government Registry administered by the Idaho State Controller's Office prior to December 1, 2023, as required by Idaho Code Section 67-1076. The fiscal year 2023 audit is underway and is anticipated to be completed in or around March 2024.

The fiscal year 2023 budgetary process, which the Agency completed on August 15, 2022, resulted in a budget approval that depicts actual and budgeted figures for Fiscal Years 2021, 2022 and 2023. A copy of the approved budget is attached as **Exhibit 2**. The fiscal year 2024 budget was adopted on August 21, 2023. The fiscal year 2023 budget was uploaded to the Local Government Registry administered by the Idaho State Controller's Office prior to December 1, 2023, as required by Idaho Code Section 67-1076. The Agency was determined by the Idaho State Controller's Office to be in compliance with the Local Government Registry reporting requirements for 2023. The Agency is also required to submit certain information to the Idaho State Tax Commission for the urban renewal registry pursuant to Idaho Code Section 50-2913. The Agency timely submitted the necessary information.

The Middleton City Council formally approved the Middleton Downtown Urban Renewal Plan (the "Downtown Plan"), establishing the Downtown revenue allocation area (the "Downtown Project Area"), on December 3, 2008, through Ordinance No. 442. The ordinance became effective upon publication on December 17, 2008. Since that approval, the Agency has worked to implement the Downtown Plan.

The Middleton City Council formally approved the Urban Renewal Plan for the Middleton East District Urban Renewal Project (the "Middleton East District Plan"), establishing the Middleton East District revenue allocation area (the "Middleton East District Project Area"), on November 30, 2022, through Ordinance No. 672. The ordinance became effective upon publication on December 6, 2022. The Middleton East District Plan includes parcels located within unincorporated Canyon County and Canyon County entered into an Intergovernmental Agreement with the City of Middleton and adopted a transfer of powers ordinance.

AGENCY BOARD MEMBERS, OFFICERS, CONSULTANTS AND SUPPORT STAFF

Board members for calendar year 2023 included Rob Kiser, Carrie Huggins, Brett Bishop, Carl Lohrengel, and Ray Waltemate. Ray Waltemate's term ended August 2023. Jacob Sherrer served on the Agency Board from August 2023-November 2023. Mark Christiansen was appointed to fill the vacancy in December 2023. Board member officers for the year were Brett Bishop, Chairman and Rob Kiser, Vice-Chairman. The duties of Secretary/Treasurer were performed by non-board member Jennica Reynolds pursuant to a Consultant Contract. Effective as of September 1, 2022, Treasurer and Bookkeeper Services have been performed by non-board member Wendy Miles pursuant to an Independent Contractor Agreement. The Consultant Contract with Jennica Reynolds was amended to reflect the change in the scope of services. Meghan Conrad and Abigail Germaine of the law firm of Elam & Burke, P.A. served as legal counsel.

AGENCY ACTIVITIES

There were no significant project activities in the Downtown Project Area. The Agency, upon receipt of tax increment revenue reviewed and processed the required payments to Middleton Village Partners for the downtown shopping center project. The project with CJM Limited Partnership for the Ridley's project has been reimbursed in full.

The Agency worked with several developers to enter into a Capital Improvement Reimbursement Agreement related to the reimbursement of certain eligible costs associated with the Middleton Road to Bass Lane Gas Mainline Project in the Middleton East District Project Area.

The remaining Agency activities consisted of compliance with the statutory requirements in the preparation and adoption of the 2023 annual report, compliance with the Local Government Registry, the Urban Renewal Plan Registry, and the approval of the FY 2024 budget.

REVENUES

Tax Increment Revenue

The main source of Agency income is Tax Increment Revenue (revenue allocation proceeds) generated within the revenue allocation area. Because of the provisions of the Local Economic Development Act, Title 50, Chapter 29, Idaho Code, and the ad valorem tax system, the Agency received \$129,696 tax increment revenue, \$1,058 interest earnings, and \$7,794 representing reimbursement of an overpayment made to CJM Limited Partnership in 2022 for the Ridley's project, totaling \$138,548 in 2023

EXPENDITURES

Leverage of Agency Dollars

An integral component of the Agency's program is to develop outside funding sources to leverage Agency dollars for improvements within the urban renewal/revenue allocation area. The Agency continues to coordinate with property owners and public entities in an effort to determine redevelopment opportunities.

The Agency intends to seek, review and approve funding, where appropriate, for other projects that positively impact the urban renewal area and its residents.

OPERATING EXPENSES

Generally, the Agency has minimal operating expenses. Agency expenditures decreased in fiscal year 2023 related to completion of the establishment of the Middleton East District Plan and Project Area in 2022. Plan implementation activities were minimal in 2023. Expenditures are shown on **Exhibit 2** to this report.

ASSETS

The Agency's Assets are comprised solely of cash accounts and property taxes receivable. The major portions of property taxes are received twice per year (end of January and end of July) with smaller amounts of delinquent taxes received during the course of the year.

LIABILITIES AND DEBT

As of the fiscal year end, the Agency's liabilities consist only of current accounts payable and deferred revenue.

On February 19, 2013, the Agency entered into a Limited Recourse Promissory Note payable in the amount of \$308,913 to Middleton Village Partners. The note bears interest at 4.11%. The balance as of September 30, 2023, is \$289,985. Future debt service payments in dollars are not specified. However, semiannual payments of 75% of the tax revenue allocation proceeds from the private development are to be made against the note. Payments will continue until paid in full or December 31, 2032, whichever occurs first.

The Agency entered into a Capital Infrastructure Reimbursement Agreement as of September 22, 2023. This agreement is for the installation of a gas mainline in 2024 to support development activities in the Middleton East District Project Area. In the Agreement, the Agency agrees to reimburse three developers up to \$178,059 with no interest accruing on the reimbursement. Reimbursement payments will be made, subject to certain conditions, twice a year and will be 75% of the property taxes received from the Middleton East District Project Area. The Agreement and reimbursements will be in place until the earlier of (1) the completion of all reimbursement payments or (2) the earlier of December 31, 2042, or the date on which the Urban Renewal Plan terminates if such termination occurs before December 31, 2042. Intermountain Gas will retain ownership of the gas mainline.

The Agency approved Resolution No. 05-23 on November 30, 2023, which accepted a warranty deed from the City for City-owned land. There are multiple conditions outlined in the Agency's Resolution. The first condition is that the Agency will seek private development of the property. The second condition is that the Agency may sell the property for no less than its reuse appraisal value provided that prior to, or at the time of closing on the property, from the Agency to the selected proposer, the Agency shall pay to the City \$375,343, plus interest commencing September 1, 2023, for the conveyance of the property from the City to the Agency. Should the Agency fail to receive a proposal from a proposer which includes the payment of funds for the property, the Agency shall have no obligation to move forward with purchase and conveyance of the property from the City. The final condition is that if the property is not transferred to the Agency on or before September 1, 2028, its right to acquire the property shall lapse and the City and Agency

shall have no further obligations under this resolution, and the City will have no obligation to execute and deliver the deed or otherwise hold or transfer the property for the benefit of the Agency.

SIGNIFICANT CHANGES IN AGENCY'S FINANCIAL POSITION

With the exception of the developer's note and the reimbursement agreement identified above the Agency continues to operate in a "pay-as-you-go" environment, committing only those funds to projects that can be funded out of current funds or projected tax increment revenues in a given fiscal year, though the Agency continues to consider how to better leverage Agency funds.

Rob Kiser, Chairman

Exhibit 1
FY2022 Audited Financial Statements

**MIDDLETON
URBAN RENEWAL AGENCY**

Audited Financial Statements and
Required Supplementary Information

For the Year Ended September 30, 2022

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Independent Auditor's Report

To the Board of Commissioners
Middleton Urban Renewal Agency

Report on the Audit of the Financial Statements

Opinions

We have audited the accompanying financial statements of the governmental activities and the fund information of Middleton Urban Renewal Agency (the Agency), a component unit of City of Middleton, Idaho, as of and for the year ended September 30, 2022, and the related notes to the financial statements, which collectively comprise the Agency's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and the fund information of Middleton Urban Renewal Agency as of September 30, 2022, and the respective changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Agency and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Agency's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Agency's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Agency's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the budgetary comparison information as listed in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

The Agency has omitted the management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such

missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated March 7, 2023, on our consideration of the Agency's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Agency's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Agency's internal control over financial reporting and compliance.

Bailey & Co.

Nampa, Idaho
March 7, 2023

Middleton Urban Renewal Agency
Statement of Net Position
September 30, 2022

	Governmental Activities
Assets	
Cash and Cash Equivalents	\$ 448,226
Property Tax Receivable, Net	123,890
Refund Receivable	7,794
Prepaid Items	1,284
Total Assets	581,194
Deferred Outflows	0
Liabilities	
Current Liabilities	
Accounts Payable	22,113
Accrued Interest	18,793
Long-term Liabilities	
Due Within One Year	
Notes Payable	15,244
Due in More Than One Year	
Notes Payable	274,741
Total Liabilities	330,891
Deferred Inflows	
Unavailable Property Tax Revenue	123,890
Net Position	
Restricted	126,413
Total Net Position	\$ 126,413

The accompanying notes are an integral
part of the financial statements

Middleton Urban Renewal Agency
Statement of Activities
For the Year Ended September 30, 2022

	Expenses	Program Revenues			Net (Expense) Revenue and Changes in Net Position - Governmental Activities
		Charges for Services and Sales	Operating Grants and Contributions	Capital Grants and Contributions	
Primary Government					
Governmental Activities					
General Government	\$ 71,452	\$ 0	\$ 0	\$ 0	\$ (71,452)
Interest on Long-term Debt	11,915	0	0	0	(11,915)
Total Governmental Activities	<u>\$ 83,367</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>(83,367)</u>
General Revenues and Special Items:					
					140,177
					252
					<u>140,429</u>
					57,062
					69,351
					<u>\$ 126,413</u>

The accompanying notes are an integral
part of the financial statements

Middleton Urban Renewal Agency
 Balance Sheet -
 Governmental Funds
 September 30, 2022

	General Fund
Assets	
Cash and Cash Equivalents	\$ 448,226
Property Tax Receivable, Net	123,890
Refund Receivable	7,794
Prepaid Items	1,284
Total Assets	581,194
Deferred Outflows	
	0
Total Assets and Deferred Outflows	\$ 581,194
Liabilities	
Accounts Payable	\$ 22,113
Accrued Interest	7,827
Total Liabilities	29,940
Deferred Inflows	
Unavailable Property Tax Revenue	123,890
Unavailable Refund	7,794
Total Deferred Inflows	131,684
Fund Balances	
Nonspendable	1,284
Restricted	418,286
Total Fund Balances	419,570
Total Liabilities, Deferred Inflows, and Fund Balances	\$ 581,194

The accompanying notes are an integral
 part of the financial statements

Middleton Urban Renewal Agency
 Reconciliation of the Balance Sheet of the Governmental
 Funds to the Statement of Net Position
 September 30, 2022

Total Fund Balances - Governmental Funds	\$	419,570
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Amounts reported for governmental activities in the statement of net position are different because of the following:

Some of the property taxes receivable and other receivables are not available to pay for current period expenditures and are, therefore, considered unavailable in the funds. However, in the government-wide statements, only the portion of the receivable that is for future periods is reported as deferred inflows.		7,794
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Long-term debt, applicable to the Agency's governmental activities, are not due and payable in the current period and, accordingly, are not reported as fund liabilities. Interest on long-term debt is not accrued in governmental funds, but rather is recognized as an expenditure when due. All liabilities - both current and long-term - are reported in the statement of net position.

Notes Payable		(289,985)
Accrued Interest		(10,966)
		(299,951)

Total Net Position - Governmental Activities	\$	126,413
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The accompanying notes are an integral
 part of the financial statements

Middleton Urban Renewal Agency
Statement of Revenues, Expenditures, and
Changes in Fund Balances -
Governmental Funds
For the Year Ended September 30, 2022

	General Fund
Revenues	
Property Taxes	\$ 149,723
Interest Earnings	252
Total Revenues	149,975
Expenditures	
Current:	
General Government:	
Office Expenditures	2,160
Insurance	1,673
Legal and Professional	67,619
Debt Service:	
Interest	15,653
Total Expenditures	87,105
Net Change in Fund Balances	62,870
Fund Balances - Beginning	356,700
Fund Balances - Ending	\$ 419,570

The accompanying notes are an integral
part of the financial statements

Middleton Urban Renewal Agency
 Reconciliation of the Statement of Revenues, Expenditures,
 and Changes in Fund Balances of the Governmental Funds
 to the Statement of Activities
 For the Year Ended September 30, 2022

Total Net Change in Fund Balances - Governmental Funds	\$	62,870
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Amounts reported for governmental activities in the statement of activities are different because of the following:

Some of the property tax revenue and other revenues are not available to pay for current period expenditures and are, therefore, considered unavailable in the funds. However, in the government-wide statements, only the portion of the revenue that is for future periods is reported as deferred inflows. This accounts for the change in these unavailable revenues.		(9,546)
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Some expenses reported in the statement of activities do not require the use of current financial resources and are not reported as expenditures in governmental funds.

Change in Accrued Interest on Long-term Debt		3,738
Change in Net Position of Governmental Activities	\$	57,062

The accompanying notes are an integral
 part of the financial statements

Middleton Urban Renewal Agency
Notes to Financial Statements
For the Year Ended September 30, 2022

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Middleton Urban Renewal Agency (the Agency) is a separate and distinct legal entity of City of Middleton, Idaho (the City) created by and existing under the Idaho Urban Renewal Law of 1965, as amended. The Commissioners for the Agency are appointed by the Mayor and approved by the City Council. The Agency provides urban renewal services for the citizens of the City.

The financial statements of the Agency have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the Agency's accounting policies are described below.

Financial Reporting Entity

For financial reporting purposes, in conformity with governmental accounting standards, the Agency is included as a component unit in City of Middleton, Idaho's financial statements. The Agency provides urban renewal services to the City and its citizens. These statements present only the funds of the Agency and are not intended to present the financial position and results of operations of City of Middleton, Idaho in conformity with generally accepted accounting principles.

Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements, i.e. the statement of net position and the statement of activities report information on all of the nonfiduciary activities of the primary government. Eliminations have been made to minimize the double counting of internal activities. The statement of activities demonstrates the degree to which the direct expenses of a given function or segments are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. There were no program revenues in 2022. Taxes and other items are reported as *general revenues*.

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are intended to finance. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

The governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the Agency considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payments become due.

Middleton Urban Renewal Agency
Notes to Financial Statements
For the Year Ended September 30, 2022

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

Property taxes and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the government.

The Agency reports the following major governmental funds:

General Fund – This is the Agency’s primary operating fund. It accounts for all financial resources of the Agency, except those required to be accounted for in another fund.

Property Taxes Receivable and Unavailable Revenue – Fund Financial Statements

Property taxes are recognized as revenue when the amount of taxes levied is measurable, and proceeds are available to finance current period expenditures. Available tax proceeds include property tax receivables expected to be collected within 60 days after year end. Property taxes attach as liens on properties on January 1, and are levied in September of each year. Tax notices are sent to taxpayers during November, with tax payments scheduled to be collected on or before December 20. Taxpayers may pay all or one half of their tax liability on or before December 20, and if one half of the amount is paid, they may pay the remaining balance by the following June 20.

Since the Agency is on a September 30 fiscal year end, property taxes not received by November 30th are recorded as deferred inflows in the fund financial statements because they are not considered available to the Agency. Canyon County bills and collects taxes for the Agency.

Risk Management

As a component unit of City of Middleton, Idaho, the Agency is exposed to various risks of loss related to theft of, damage to, or destruction of assets. The City and the Agency participate in a public entity risk pool, Idaho Counties Risk Management Pool (ICRMP), for property and liability insurance. The City's and the Agency's exposure to loss from their participation in ICRMP is limited to the extent of their deductible only.

Capital Assets

Capital assets are reported at actual or estimated historical cost based on appraisals or deflated current replacement cost. Contributed assets are reported at estimated fair value at the time received.

Capitalization thresholds (the dollar value above which asset acquisitions are added to the capital asset accounts), depreciation methods, and estimated useful lives of capital assets reported in the government-wide statements are shown below:

	Capitalization Policy	Depreciation Method	Estimated Useful Life
Nondepreciable Assets	\$5,000	Straight-Line	N/A
Buildings and Improvements	\$5,000	Straight-Line	15 - 40 Years
Equipment and Vehicles	\$5,000	Straight-Line	5 -15 Years

Depreciation is used to allocate the actual or estimated historical cost of all capital assets over their estimated useful lives. The Agency has no capital assets to report at this time.

Middleton Urban Renewal Agency
Notes to Financial Statements
For the Year Ended September 30, 2022

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

Cash Equivalents

The Agency's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition. See Note 2.

Fund Balance Reporting in Governmental Funds

Different measurement focuses and bases of accounting are used in the government-wide statement of net position and in the governmental fund balance sheet.

The Agency uses the following fund balance categories in the governmental fund balance sheet:

- *Nonspendable*. Balances, for example, in permanent funds, prepaid items, and inventories that are permanently precluded from conversion to cash.
- *Restricted*. Balances constrained to a specific purpose by enabling legislation, external parties, or constitutional provisions.

The remaining fund balance classifications (committed, assigned, and unassigned) were not applicable for the current fiscal year. However, if there had been committed funds, these amounts would have been decided by the Board of Commissioners, the Agency's highest level of decision making authority, through a resolution. The Board of Commissioners would also have the authority to assign funds or authorize another official to do so.

When both restricted and unrestricted resources are available for use, it is the Agency's intent to use restricted amounts first, (followed by committed, assigned, then unassigned unrestricted amounts). The majority of the Agency's resources come from property taxes that are restricted for urban renewal projects and related operations.

Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

2. CASH AND INVESTMENTS

Deposits

As of September 30, 2022, the carrying amount of the Agency's deposits was \$448,226 and the respective bank balances totaled \$449,171. \$250,000 of the bank balance was insured or collateralized with pooled securities held by the pledging institution in the name of the Agency.

Custodial Credit Risk – Deposits

Custodial credit risk is the risk that in the event of a bank failure, the government's deposits may not be returned. As of September 30, 2022, \$199,171 of the Agency's deposits were not covered by the National Credit Union Association or by collateral held by the Agency's agent or pledging financial institution's trust

Middleton Urban Renewal Agency
Notes to Financial Statements
For the Year Ended September 30, 2022

2. CASH AND INVESTMENTS (continued)

department or agent in the name of the Agency, and thus were exposed to custodial credit risk. The Agency does not have a formal policy limiting its exposure to custodial credit risk.

Custodial Credit Risk – Investments

Custodial credit risk is the risk that an issuer or other counter party to an investment will not fulfill its obligations. The Agency does not have a formal policy limiting its exposure to custodial credit risk for investments. However, the Agency held no investments as of September 30, 2022.

Interest Rate Risk

The Agency does not have a formal policy limiting investment maturities that would help manage its exposure to fair value losses from increasing interest rates.

Investments

The Agency has no investments. However, should the Agency obtain any investments, we will follow Idaho Statute that outlines qualifying options as follows:

Idaho Code authorizes the Agency to invest any available funds in obligations issued or guaranteed by the United States Treasury, the State of Idaho, local Idaho municipalities and taxing districts, the Farm Credit System, or Idaho public corporations, as well as time deposit accounts and repurchase agreements.

At year-end, cash and cash equivalents were reported in the basic financial statements in the following categories:

	<u>Governmental</u> <u>Activities</u>
Cash and Cash Equivalents	<u>\$ 448,226</u>

3. RELATED PARTY TRANSACTIONS

The Agency is a component unit of City of Middleton, Idaho. The capital assets constructed from the Agency's activities are contributed to the City. In the current year, there were no capital assets constructed or contributed to the City. No transactions occurred during the year and there were no balances due to or from City of Middleton, Idaho as of September 30, 2022.

4. LONG-TERM DEBT

The Agency's debt is derived from direct borrowings and is as follows:

On February 19, 2013, the Agency entered into a Limited Recourse Promissory Note payable in the amount of \$308,913 to Middleton Village Partners. The note bears interest at 4.11%. The balance as of September 30, 2022, is \$289,985. Future debt service payments in dollars are not specified. However, semiannual payments of 75% of the tax revenue allocation proceeds from the private development are to be made against the note. Payments will continue until paid in full or December 31, 2032, whichever occurs first.

Middleton Urban Renewal Agency
Notes to Financial Statements
For the Year Ended September 30, 2022

4. LONG-TERM DEBT (continued)

The note has default provisions in place. These include when revenue allocation proceeds have been received and required payments to the lender are not made, then the lender (at their option) may require the entire unpaid principal balance together with accrued interest, to become payable within forty-five days of notice by the lender.

A summary of long-term liability activity for the year ended September 30, 2022, is as follows:

Governmental Activities:	Rate	Beginning	Increases	Decreases	Ending	Estimated Current
Direct Borrowings:						
Note Payable - Middleton						
Village Partners	4.110%	289,985	0	0	289,985	15,244
		<u>\$ 289,985</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 289,985</u>	<u>\$ 15,244</u>

Future minimum payments on the note, in order to pay it off at maturity, would need to be as follows:

Year Ended September 30,	Principal	Interest
2023	\$ 15,244	\$ 29,411
2024	25,800	11,029
2025	26,871	9,958
2026	27,987	8,842
2027	29,149	7,680
2028-2032	164,934	19,212
	<u>\$ 289,985</u>	<u>\$ 86,132</u>

5. REFUND RECEIVABLE

On December 30, 2011, the Agency entered into a Limited Recourse Promissory Note payable in the amount of \$410,969 to CJM Limited Partnership. This note was paid off during fiscal year 2021. The final payment on the note was more than the amount owed. As a result, CJM Limited Partnership owes the Agency a refund of \$7,794 as of September 30, 2022.

REQUIRED SUPPLEMENTARY INFORMATION

Middleton Urban Renewal Agency
 Budgetary (GAAP Basis) Comparison Schedule
 General Fund
 For the Year Ended September 30, 2022

	Budgeted Amounts		Actual	Variance
	Original	Final		
Revenues				
Property Taxes	\$ 125,000	\$ 125,000	\$ 149,723	\$ 24,723
Interest Earnings	150	150	252	102
Total Revenues	125,150	125,150	149,975	24,825
Expenditures				
Current:				
General Government:				
Office Expenditures	1,000	1,000	2,160	(1,160)
Insurance	1,700	1,700	1,673	27
Legal and Professional	65,500	65,500	67,619	(2,119)
Urban Renewal	131,950	131,950	0	131,950
Debt Service:				
Interest	11,375	11,375	15,653	(4,278)
Principal	63,625	63,625	0	63,625
Total Expenditures	275,150	275,150	87,105	188,045
Net Change in Fund Balances	(150,000)	(150,000)	62,870	212,870
Fund Balances - Beginning	150,000	150,000	356,700	206,700
Fund Balances - Ending	\$ 0	\$ 0	\$ 419,570	\$ 419,570

Middleton, Idaho Urban Renewal Agency
Notes to Required Supplementary Information
For the Year Ended September 30, 2022

1. BUDGETS AND BUDGETARY ACCOUNTING

- A. The Agency is required by Idaho State Code to adopt an annual appropriated budget and must be provided to the City of Middleton, Idaho by September 1 of each year.
- B. Prior to September 1, the budget is legally enacted through passage at a board meeting.
- C. The budget is adopted on a basis consistent with generally accepted accounting principles (GAAP).
- D. Formal budgetary integration is employed as a management control device during the year.

INTERNAL CONTROL AND COMPLIANCE REPORT



Certified Public Accountants

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**Independent Auditor's Report on Internal Control Over Financial Reporting
and on Compliance and Other Matters Based on an Audit of Financial
Statements Performed in Accordance With *Government Auditing Standards***

To the Board of Commissioners
Middleton Urban Renewal Agency

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities and the fund information of Middleton Urban Renewal Agency (the Agency), as of and for the year ended September 30, 2022, and the related notes to the financial statements, which collectively comprise the Agency's basic financial statements, and have issued our report thereon dated March 7, 2023.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Agency's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Agency's internal control. Accordingly, we do not express an opinion on the effectiveness of the Agency's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether Middleton Urban Renewal Agency's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Agency's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Agency's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Bailey & Co.

Nampa, Idaho
March 7, 2023

Exhibit 2
FY2023 Budget

4869-3182-2160, v. 2

NOTICE OF PUBLIC HEARING
 BUDGET FOR FISCAL YEAR 2023
 MIDDLETON URBAN RENEWAL PROJECT
 MIDDLETON URBAN RENEWAL AGENCY

Notice is hereby given that a public hearing for consideration of the proposed Urban Renewal Project budget for the fiscal year October 1, 2022 to September 30, 2023, will be held at the Middleton City Hall Council Chambers, 1103 W. Main Street, Middleton, Idaho, on Monday, August 15, 2022, at 7:00 p.m., pursuant to provisions of Section 50-1002, Idaho Code. Written or oral comments about the proposed budget are welcome. Written comments may be submitted prior to the meeting to: Middleton Urban Renewal Agency, PO Box 37, Middleton, Idaho 83644.

The Agency budget funds the programs, services and capital projects that the Agency Board has determined to be important to meet the Agency's strategic goals as described in the Middleton Urban Renewal Plan as approved by the City Council by the adoption of City Ordinance No. 442 on December 17, 2008.

The Agency commenced activities in August 2007. The proposed budget below shows the breakdown of anticipated expenses for FY 2023.

This public hearing on the proposed budget is required for formal adoption of the FY 2023 budget. The proposed expenditures and revenues for FY 2023 have been tentatively approved by the Middleton Urban Renewal Agency Board of Directors at its regular meeting on July 18, 2022.

	FY 2021	FY 2022	FY 2023 <u>FY 2022</u>	FY 2023
	Actual	Budget Proposed	Actual	
Revenue:				
Cash Carry Forward/Savings	0.00	150,000.00	0	15,300.00
Tax Increment Revenue	84,511.99	125,000.00	94,461.24	150,000.00
Investments	96.90	150.00	92.67	100.00
Total Revenue	84,608.89	275,150.00	94,553.91	165,400.00
Expenditures:				
Audit/Bookkeeping Services	3,050.00	4,000.00	3,125.00	4,000.00
Professional Services/Legal Expense	11,111.05	53,000.00	26,455.55	50,000.00
Liability Insurance	1,546.00	1,700.00	1,673.00	1,900.00
Office/Misc. Expense	523.97	1,000.00	1,729.35	4,500.00

Subscriptions/Publications			450.00	10,000.00
Secretarial Expense	3,000.00	8,500.00	3,645.00	9,000.00
Treasurer				9,000.00
Marketing Plan Expense				50,000.00
Training				5,000.00
Capital Improvements	0.00	131,950.00		
Village Partners' Payment	3,039.72	15,000.00	7826.00	22,000.00
Ridley's Payment	21,783.54	60,000.00	-	-
Total Expenditures	44,054.28	275,150.00	44,904.51	165,400.00

*Actual amounts are through July 16, 2022.

The Middleton City Hall is accessible to persons with disabilities.

Rob Kiser, Chair

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Please send Affidavit and invoice to:
MURA
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Jennica Reynolds, Secretary/Treasurer
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